

Signature of Person Filing Complaint

**ATTACHMENT TO WYOMING ELECTION CODE VIOLATION COMPLAINT
FORM REGARDING TETON COUNTY SHERIFF MATT CARR
DATED OCTOBER 13, 2026**

INTRODUCTION

Matt Carr is running for reelection to a third term as Sheriff for Teton County, Wyoming. He has served as Teton County Sheriff since 2019 and has been with the Sheriff's Department since 1999.

The following information has been made public which reveals that Sheriff Carr may have been involved in several violations of Wyoming State Statute & Teton County Policy. Since the Teton County Clerk has personal relations with Sheriff Carr, this Election Code Violation Complaint is being submitted directly to the Wyoming Secretary of State's Office to curtail any potential biases or conflicts of interest.

SUMMARY

Below are examples of instances that may constitute election code and, moreover, state statute violations – listed in order from oldest date cited to most recent:

1. Used pictures in his Sheriff uniform and with his Sheriff vehicle in campaigns materials.
 - a. Dated: ongoing
 - b. WY Stat 9-13-05(b) - Misuse Office
 - c. Teton County Policy 8-7 - Political Activity
2. Used an official Sheriff Department photo session as a campaign photo op (with on-the-clock Deputies and paid for by tax-payer dollars).
 - a. Dated: September 10, 2026
 - b. WY Stat 9-13-05(b) - Misuse Office
 - c. Teton County Policy 8-7 - Political Activity
3. Placed his campaign materials on the Sheriff Department's table at the Old Bill's Fun Run non-profit event.
 - a. Dated: September 12, 2026
 - b. WY Stat 9-13-05(b) - Misuse Office
 - c. Teton County Policy 8-7 - Political Activity
4. Brought four (4) uniformed Sheriff Deputies to a ShelterJH candidate event – potentially to intimidate opponents.
 - a. Dated: September 14, 2026
 - b. WY Stat 9-13-05(b) - Misuse Office
 - c. WY Stat 22-26-111(a)(i) - Intimidation
 - d. Teton County Policy 8-7 - Political Activity
5. Encouraged significant uniformed Sheriff Deputy presence at a Teton County Republican Party candidate debate. Deputy officers defied the debate rules to hold their applause, and their presence intimidated some attendees. Most arrived in official vehicles which caused potential attendees to refrain from attending the debate.
 - a. Dated: October 5, 2026
 - b. WY Stat 9-13-05(b) - Misuse Office
 - c. WY Stat 22-26-111(a)(i) - Intimidation
 - d. Teton County Policy 8-7 - Political Activity

RELEVANT STATUTORY PROVISIONS

Wyoming State Statute Provisions

9-13-105. Misuse of Office.

1. A public official, public member or public employee shall not use public funds, time, personnel, facilities or equipment for his private benefit or that of another unless the use is authorized by law.

22-26-121. Violations of election code; complaints; investigations and prosecutions.

- (a) Except as otherwise provided in this section, any person may file a written complaint with the secretary of state regarding any violation of the Election Code by any statewide or legislative candidate, committee or organization or any violation of W.S. 22-25-106(d) by a county party central committee. If the secretary of state finds that the complaint has merit and suspects a violation of the Election Code, he shall refer the complaint to the Wyoming attorney general for investigation and prosecution. The attorney general may prosecute the complaint in the district court for the district in which the violation was alleged to occur or in the district court for Laramie County if the violation is reasonably believed to occur in more than one (1) judicial district.
- (b) Except as otherwise provided in this section, any person may file a written complaint with the county clerk regarding any violation of the Election Code by any county or municipal candidate, committee or organization. If the county clerk finds that the complaint has merit and suspects a violation of the Election Code, the county clerk shall refer the complaint to the district attorney for the county in which the candidate resides for investigation and prosecution.

22-26-111. Intimidation.

- (a) Intimidation consists of:
 - (i) Inducing, or attempting to induce, fear in an election official or elector by use of threats of force, violence, harm or loss, or any form of economic retaliation, for the purpose of impeding or preventing the free exercise of the elective franchise or the impartial administration of the Election Code; or
 - (ii) Soliciting the contribution of funds, other items of value or election assistance to the campaign of any candidate, candidate's committee, political action committee or sponsors of a ballot proposition, by use of threats of physical violence or any form of economic or official retaliation.
- (b) It is not a defense to a prosecution under this section that the defendant did not in fact possess the ability to carry out the threat made.

Teton County Policy

8-7 Political Activity

- A. The County encourages an employee to exercise the employee's responsibility in supporting good government by voting for those issues and candidates of their choice. Teton County will not interfere with the conduct of County employees engaged in political activities as long as such activities:

- a. Are in compliance with state and federal laws;
 - b. Are confined to hours when the employee is not on duty; and
 - c. Do not impair the employee's job performance.
- B. Employees may not:**
- a. Campaign in their official County uniforms, County Logo attire or while wearing County identification badges or name tags.
 - b. Use their official capacity or influence to interfere with or affect the result of elections or nomination for office.
 - c. Identify themselves as County employees, for example by identifying their job title, while engaging in campaign activities.
 - d. Use their official capacity or influence to interfere with or affect the result of elections or nominations for office.
- C. Campaigning: Public Officials and employees may, on their own time and without reimbursement of expenses, publicly state an opinion for or against a referred measure.**

FACTUAL BACKGROUND

Pertaining to violation #1 from above: Used pictures in his Sheriff uniform and with his Sheriff vehicle in campaigns materials.

Please see Sheriff Carr's current campaign website and campaign Instagram profile for reference. Both are referenced below and associated screenshots are included under the Exhibits section (Exhibit A and Exhibit B).

1. Campaign website link: <https://carrforsheriff.com/>
2. Campaign Instagram link: <https://www.instagram.com/carrforsheriff/>

Pertaining to violation #2 from above: Used an official Sheriff Department photo session as a campaign photo op (with on-the-clock Deputies and paid for by tax-payer dollars).

Sheriff Department employees were encouraged to partake in a department photo that was meant for Sheriff Department usage. However, Carr used the opportunity to swap out a department sign for his campaign sign. The entirety of the photo session was paid for by tax-payer dollars.

The Exhibits section (Exhibit C, Exhibit D, and Exhibit E) includes the original photo for the department and the accompanying photo(s) Carr posted to his campaign Instagram.

Pertaining to violation #3 from above: Placed his campaign materials on the Sheriff Department's table at the Old Bill's Fun Run non-profit event.

The Exhibits section (Exhibit F) includes pictures from the Old Bill's Fun Run non-profit event which shows Carr's campaign materials on the Sheriff Department's table at the "Non-Profit Village" (*Non-Profit Village – participating non-profits put up their booths for people to walk through*).

Pertaining to violation #4 from above: Brought four (4) Sheriff Deputies to a ShelterJH candidate event – potentially to intimidate opponents.

The Exhibits (Exhibit G) section includes pictures from ShelterJH's "Speed Dating" candidate event held on September 14, 2026. All local candidates were invited to participate and interact with constituents.

Pertaining to violation #5 from above: Encouraged significant Sheriff Deputy presence at a Teton County Republican Party candidate debate. Deputy officers defied the debate rules to hold their applause, and their presence intimidated some attendees.

The Teton County Republican Party Sheriff Debate was held on October 5, 2026 and all three (3) Teton County Sheriff candidates were in attendance. The community was welcomed to attend and participate by submitting audience questions via index cards. On two (2) separate occasions, the attending Sheriff Deputies defied the debate rule to hold all applause until the end of the debate. A handful of the attending officers clapped only after Carr spoke, indicating a bias toward their current Sheriff and, thereby, affecting the debate.

A handful of attendees (or potential attendees) mentioned the presence of so many officers deterred them from either coming to the debate (waiting in the parking lot) or left because they felt “intimidated”.

Since there was a shift change just before the beginning of the debate (debate began at 5:10 PM), there were officers who were off duty and officers who were on duty. Carr admitted to an attendee that he knew that some of the Sheriff Deputies attending were on duty.

The Exhibits section (Exhibit H) includes pictures from the Teton County Republican Party Sheriff debate showing the number of Sheriff Deputies present.

Exhibits begin on the following page.

EXHIBITS

Exhibit A: Screenshot from Carr's campaign website.

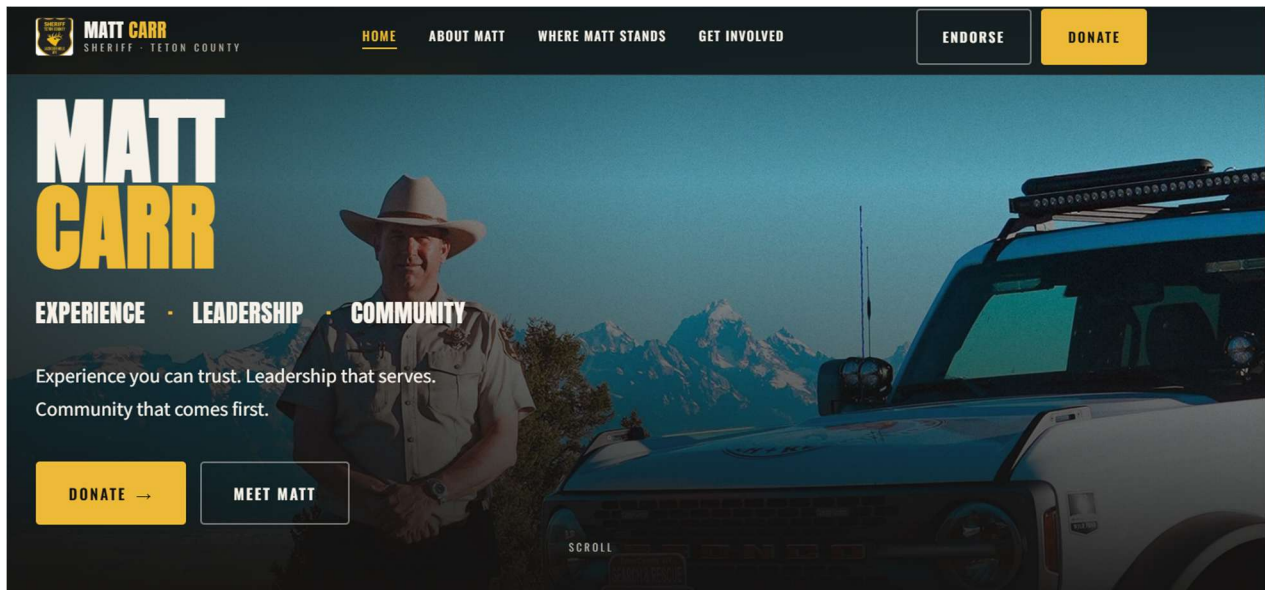


Exhibit B: Screenshot from Carr's campaign Instagram.

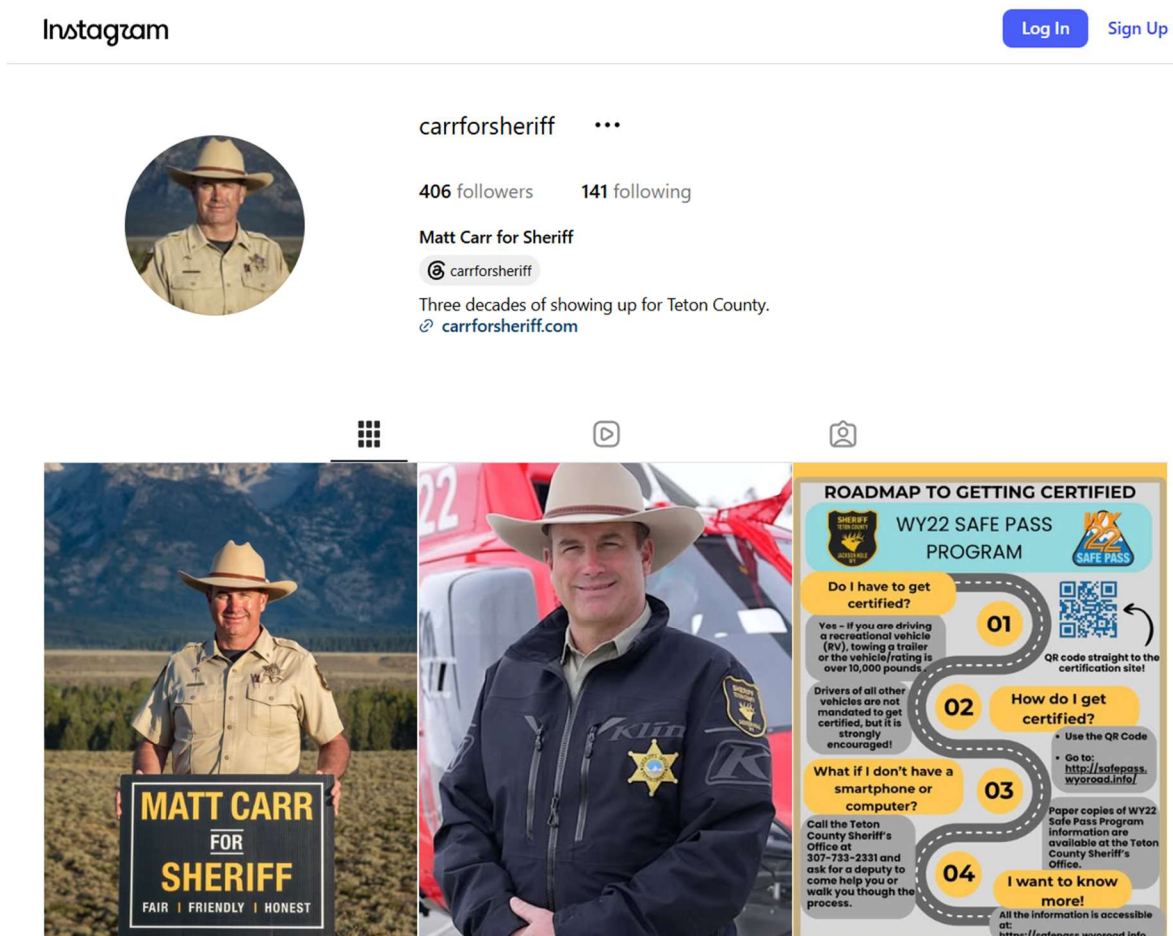


Exhibit C: Screenshot of Teton County Sheriff's Office Instagram with department photo.



Exhibit D: Screenshot of Carr’s campaign Instagram showing the same department photo from above, but with Carr’s campaign banner.



Exhibit E: Screenshot of Carr’s campaign Instagram showing heat shot from the same department photo session.



Exhibit F: Pictures from the Non-Profit Village at the Sheriff Department's table.

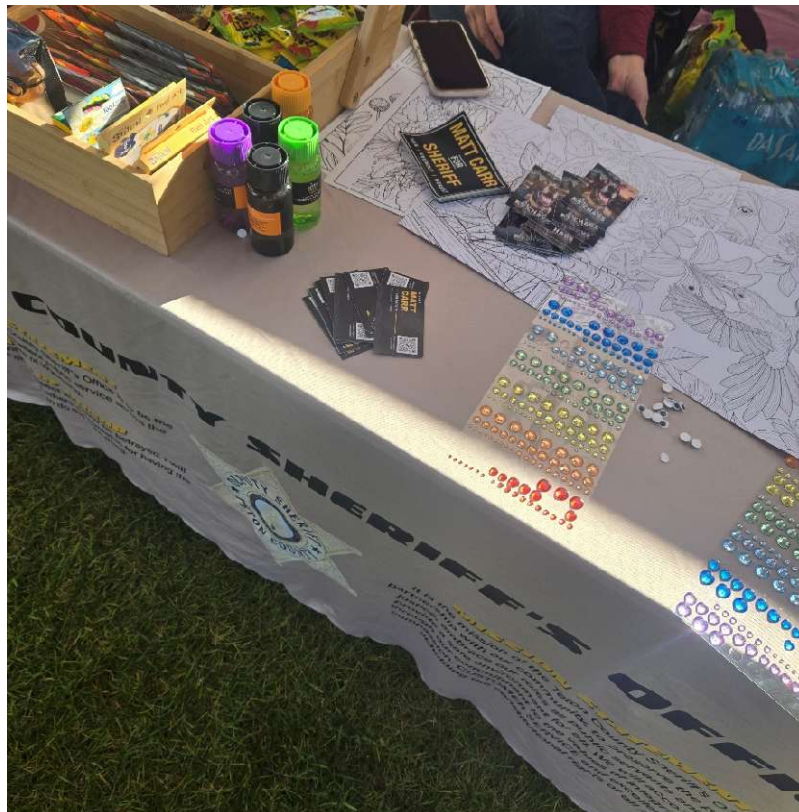
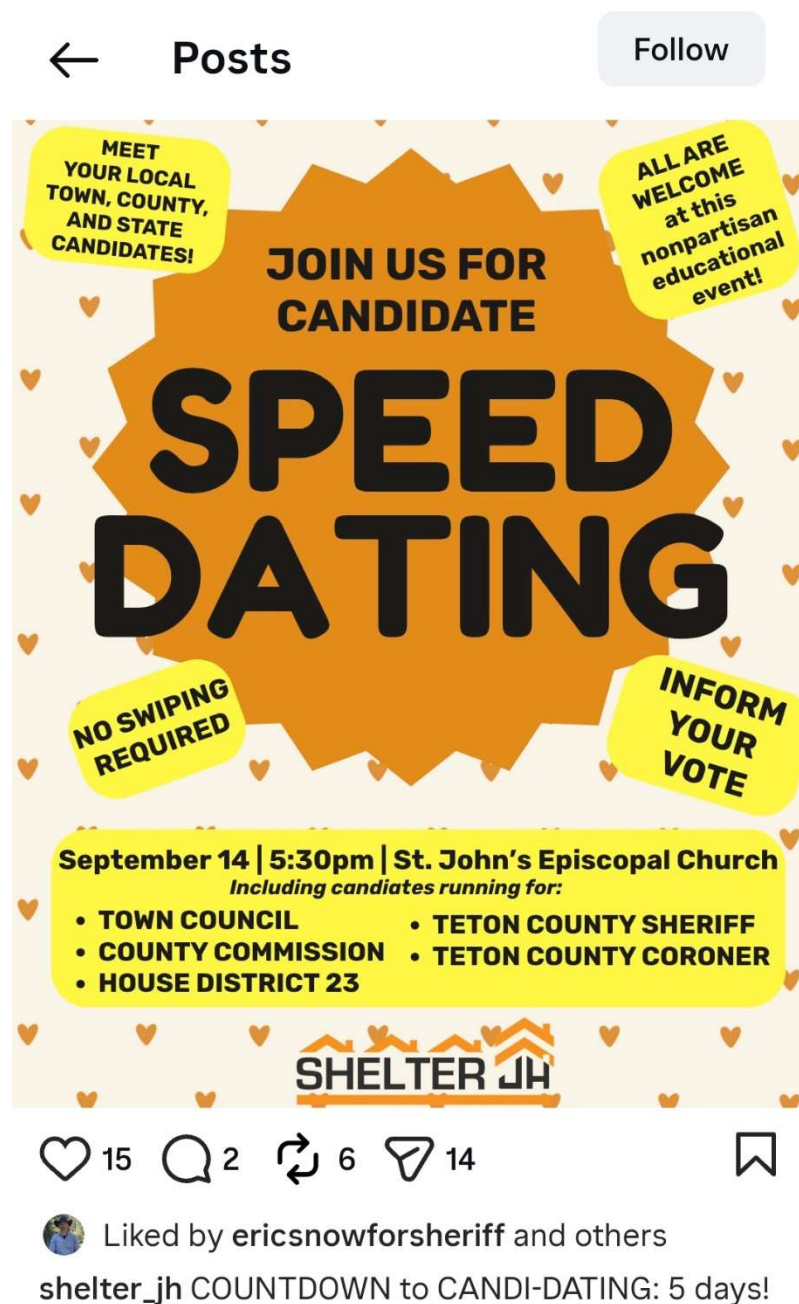




Exhibit G: Screenshots from ShelterJH Instagram showing the “Speed Dating” candidate event infographic and photos from the event showing Sheriff Deputies in attendance.



Like it or not, we are all ~in a relationship~ with our elected officials. They make decisions on our behalf that affect our day-to-day lives when they vote on the future of our community and environment.



Exhibit H: Pictures from the Teton County Republican Party showing the significant presence of off duty and on duty Sheriff Deputies.



CONCLUSION

Any Wyoming Statute(s) and/or Teton County Policy violations that fall outside the Wyoming Election Code should be considered for investigation as they constitute influence in the election. If this complaint needs to be sent to another entity for investigation, please send it to the appropriate entities. Or, please advise the entities I need to send this information to. This complaint has merit and it warrants referral to the appropriate law enforcement agency.

Respectfully Submitted,

Katherine Rueckert

Dated: October 13, 2026